April 16, 2020

Chad F. Wolf Acting Secretary Department of Homeland Security 301 7th Street, S.W. Washington, D.C. 20528 Robert R. Redfield, MD Director Centers for Disease Control and Prevention 1600 Clifton Road Atlanta, GA 30333

Re: Illegal Expulsions by the Department of Homeland Security under the March 20, 2020 Order by the Centers for Disease Control and Prevention

Dear Acting Secretary Wolf and Director Redfield:

Our 125 legal, faith-based, humanitarian, human rights and community organizations write to vehemently object to the Department of Homeland Security's ("DHS") use of the COVID-19 pandemic and the March 20 <u>order</u> of the Centers for Disease Control and Prevention ("CDC") to carry out the Trump administration's long-held goal of closing the southern border to people seeking life-saving protection in the United States.

For more than a year the administration has been turning back many asylum-seekers and other migrants to Mexico under the so-called "Migrant Protection Protocols" ("MPP"). But now border officers are blocking essentially all asylum-seekers and vulnerable children from requesting protection and returning them to places where their lives are at risk without even the veneer of sham MPP hearings. These expulsions violate U.S. refugee, immigration and anti-trafficking laws passed by Congress, as well as due process and U.S. treaty obligations to protect people at risk of return to persecution and torture, and are completely contrary to child welfare standards. We urge DHS to immediately halt these illegal and immoral policies, restore the rule of law at our borders, protect unaccompanied children, and implement practices informed by public health principles to safely process those seeking refuge in the United States.

The March 20 CDC order, which appears to rely on misleading and unsubstantiated assertions by DHS, and an accompanying rule, purport to empower DHS to immediately turn back migrants at the border without affording any legal process whatsoever. An internal guidance document reportedly circulated by DHS to U.S. Border Patrol instructs agents to rapidly expel individuals encountered at the border, including unaccompanied children as well as Mexicans and other nationals who attempt to request asylum. Thousands of individuals including reportedly at least 400 children - from Cuba, Ecuador, El Salvador, Honduras, Guatemala, and Mexico - have already been expelled to Mexico. In some cases Border Patrol pushes unaccompanied children back into Mexico with adults whose relationship to the child has not been checked, placing children at risk of trafficking. The Border Patrol turns back some in the middle of the night in dangerous areas, putting them at even greater risk of kidnapping and assault. Border Patrol officers are also rapidly expelling some non-Mexican nationals to their home countries, including asylum-seekers and <u>hundreds</u> of <u>unaccompanied children</u>, without any of the legal processes due to them under U.S. refugee, immigration and anti-trafficking laws. At U.S. ports of entry, Customs and Border Protection officers turn away and expel asylum-seekers and are not processing those who have waited months to request protection.

The administration cannot suspend U.S. legal obligations to people seeking safety. U.S. refugee and immigration <u>law</u> allows people to request asylum at a port of entry or after crossing the

border. Legal <u>guidance</u> issued by the U.N. Refugee Agency ("UNHCR"), on asylum protections in the COVID-19 pandemic, makes clear that the United States may not put in place measures that categorically deny people seeking protection an effective opportunity to ask for asylum. Expelling refugees to countries where their lives or freedom are at risk, or transferring them to countries where they cannot find effective refugee protection, violates U.S. obligations under the Refugee Convention, its Protocol and the Convention Against Torture, which prohibit the United States from *refouling* individuals to persecution or torture. Already Central American asylum-seekers expelled by DHS under the CDC Order have <u>reportedly</u> been detained by Mexican migration officials, denied an opportunity to seek asylum in Mexico, and deported or left <u>abandoned</u> at the Mexico-Guatemala border, where they face growing xenophobia.

Nor can the administration suspend the anti-trafficking protections Congress specifically adopted for unaccompanied children. Yet the unpublished <u>guidance</u> reportedly issued by DHS unilaterally rewrites the statutory definition of an unaccompanied child and instructs Border Patrol agents to expel these children, many of whom are asylum-seekers, to their home countries or push them back into Mexico without any legal process and without screening to determine whether they are victims of trafficking.

The authority cited by the administration as justification to expel asylum-seekers and unaccompanied children, 42 U.S.C. § 265, does not supersede the United States' domestic law and international obligations. As U.S. Senator Patrick Leahy and other senators wrote in expressing their grave concern about these expulsions to DHS, the agency "blatantly misinterpret[s] its limited authorities" under the CDC order in an attempt "to override existing federal statutes." Indeed, nothing in the provision cited in the CDC order permits the administration to derogate its legal obligations under U.S. immigration law and treaties.

The CDC order that DHS is relying upon as justification for these expulsions fails entirely to address the fact that it would lead to the expulsion of people seeking protection in the United States and is predicated on the false assumption that the only possible alternative to detaining asylum-seekers in unsafe, overcrowded border facilities for lengthy periods of time is to turn them away. In fact, CBP could expeditiously parole those seeking asylum into the United States, where the vast majority have ties to families, friends, or faith-based communities. Unaccompanied children can also be expeditiously processed for family reunification. An October 2019 study of 607 asylum-seekers subject to the Remain in Mexico program found that nearly 92 percent had family or close friends in the United States.

While many other categories of individuals are allowed to cross the border, people seeking protection from persecution and other harms are being returned to danger - heightened in some countries by repressive government responses to COVID-19. The laws that protect them - laws this administration has long worked to evade and tried to eliminate - are being violated. Far from being designed to protect public health, this new policy is just another attempt to shut down access to asylum at the border, endangering more lives.

We urgently call on DHS to immediately halt the expulsion of asylum-seekers and comply with U.S. refugee and immigration laws. We call on the CDC to amend its order to allow for the entry and processing of asylum-seekers and unaccompanied children with appropriate public health safeguards while respecting U.S. laws that protect people seeking safety.

As some of the undersigned groups have explained, U.S. agencies <u>can</u> effectively and safely respond to asylum-seekers at the border during the COVID-19 pandemic in ways that uphold U.S. law and treaty obligations. Decisions relating to the COVID-19 pandemic should be aimed at saving, not endangering lives, and should be driven by science, public health expertise, and respect for human rights.

Sincerely,

Al Otro Lado

Alianza Americas

Allard K. Lowenstein International Human Rights Clinic

Amnesty International USA

Asylum and Human Rights Clinic at the University of Connecticut School of Law

Asylum Seeker Advocacy Project

BakerRipley

Bellevue Program for Survivors of Torture

Black and Pink

Boston University International Human Rights Clinic

California Collaborative for Immigrant Justice (CCIJ)

Capital Area Immigrants' Rights (CAIR) Coalition

Catholic Migration Services

Center for Gender & Refugee Studies

Center for Victims of Torture

Central American Resource Center - CARECEN - of California

Central Washington Justice For Our Neighbors

Centro Legal de la Raza

Children's Rights

Church World Service

Columban Center for Advocacy and Outreach

Columbia Law School Immigrants' Rights Clinic

Cooperative Baptist Fellowship

Cornell Asylum and Convention Against Torture Appellate Clinic

Cornell Law School International Human Rights Clinic: Litigation and Advocacy

Council for Global Equality

DC - MD Justice For Our Neighbors

Dolores Street Community Services

Equality North Carolina

Familia: Trans Queer Liberation Movement

Federation of Protestant Welfare Agencies (FPWA)

Fellowship Southwest

First Focus on Children

The Florence Immigrant & Refugee Rights Project

Global Justice Clinic, NYU School of Law

Harvard Immigration and Refugee Clinical Program

Haitian Bridge Alliance

HIAS

Hispanic Federation

Homies Unidos Inc.

Human Rights Advocates

Human Rights First

Human Rights Initiative of North Texas

Human Rights Watch

Humanitarian Immigration Law Clinic, Elon University School of Law Immigrant

Allies of Marshalltown (Iowa)

Immigrant Defenders Law Center

Immigrant Legal Resource Center

Immigration Counsel Immigration

Equality

Immigration Law Clinic, Detroit Mercy School of Law

Instituto Para las Mujeres en la Migración, A.C. Interfaith

Welcome Coalition

International Human Rights Clinic, Seattle University School of Law

International Human Rights Clinic, University of Chicago Law School

International Human Rights Clinic, Western New England University

International Refugee Assistance Project

International Rescue Committee

Just Neighbors

Justice for Migrant Women

Justice For Our Neighbors Houston

Justice in Motion

Kids in Need of Defense

Kino Border Initiative

Latin America Working Group (LAWG)

Legal Aid at Work

Legal Services for Children

Leitner Center for International Law and Justice

Los Angeles Center for Law and Justice

Lutheran Immigration and Refugee Service

MADRE

NAACP

National Center for Lesbian Rights

National Center for Transgender Equality

National Center for Youth Law

National Immigrant Justice Center

National Immigration Law Center

National Justice for Our Neighbors

National Lawyers Guild Bay Area Chapter

National Lawyers Guild of Los Angeles

National Partnership for Women & Families Network

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New York Justice for Our Neighbors

New York Law School Asylum Clinic

NorCal Resist

Northern Illinois Justice for Our Neighbors

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Oxfam America

Physicians for Human Rights

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Program on Human Rights and the Global Economy, Northeastern University School of Law Public Advocacy for Kids (PAK)

Public Counsel

RAICES

Rian Immigrant Center

Robert and Helen Bernstein Institute for Human Rights, NYU School of Law

Safe Horizon

San Antonio Region Justice For Our Neighbors

Santa Clara County Wage Theft Coalition

Save the Children Action Network

South Texas Human Rights Center

Southern Border Communities Coalition

Southern Poverty Law Center

Southwest Asylum & Migration Institute

Southwestern Law School Community Lawyering Clinic

Southwestern Law School Removal Defense Clinic and Pro Bono Removal Defense Program

Tahirih Justice Center

TakeRoot Justice

Touro Law Center Immigration Law Clinic

Trans Wellness Center

Union for Reform Judaism

United We Dream

University of North Carolina School of Law, Immigration Clinic

UnLocal, Inc.

Urban Morgan Institute for Human Rights, University of Cincinnati College of Law

USC Keck School of Medicine Keck Human Rights Clinic

Volunteers of Legal Service

Washington Office on Latin America (WOLA)

Witness at the Border

Women's Refugee Commission

YMCA of Greater Houston

Young Center for Immigrant Children's Rights

^{*} Institutional affiliation provided for identification purposes only